

PROJECT AGREEMENT

Project / Facility Name: OR BLM NWM 1516291(1), Yaquina Head

Project Route: Yaquina Head ONA Roads

State: Oregon

County: Lincoln

Owner of Federal Lands to which the Project Provides Access: Bureau of Land Management

Entity with Title or Maintenance Responsibility for Facility: Bureau of Land Management

Type of Work: The project is to include:

- A study of the Yaquina Head facility and Lighthouse Drive corridor to identify safety and traffic improvements for bicycles, pedestrians, and automobile travel.
- A planning-level review of existing and future use that will address safety, operational and geometric conditions within the corridor for potential project development.
- A master plan will be developed to outline short, medium, and long range improvements.
- The corridor study process will be designed to determine what options are available to improve the corridor and facilitate a smooth and efficient transition from transportation planning to environmental review and potential project development.

This Agreement does not obligate (commit to) the expenditure of Federal funds nor does it commit the parties to complete the project. Rather, this agreement sets forth the respective responsibilities as the project proceeds through final report writing.

Parties to this Agreement: Bureau of Land Management (BLM), Federal Highway Administration, the Western Federal Lands Highway Division (FHWA-WFL).

The project was approved for \$485,000 in Federal Lands Transportation Program (FLTP) funding Fiscal Year 2020

AGREED:

BUREAU OF LAND MANAGEMENT, NW Oregon District, Mary's Peak Field Office



10/5/20

Paul Tigan, Field Manager, Mary's Peak Field Office
Bureau of Land Management

Date

Oregon Department of Transportation

Sonny P.A. Chickering

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Date: 2020.09.28 15:12:00 -07'00'

Sonny Chickering, Region Manager,
Oregon Department of Transportation, ODOT Region 2

Date

City of Newport

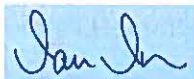


Dean H. Sawyer, Mayor
City of Newport,

10/20/2020

Date

FEDERAL HIGHWAY ADMINISTRATION



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10/21/20

Dan Donovan, Director of Program Administration
Western Federal Lands Highway Division, FHWA-WFL

Date

A. PURPOSE OF THIS AGREEMENT:

This agreement documents the intent of the parties and sets forth the anticipated responsibilities for Study Development as appropriate for this effort. The parties understand that any final decision as to design or construction will not be made until after the environmental analysis required under the National Environmental Policy Act (NEPA) is completed (this does not prevent the parties from assigning proposed design criteria to be studied in the NEPA process). Any decision to proceed with the design and construction of projects recommended from this study will depend on the availability of appropriations at the time of obligation and other factors such as issues raised during the NEPA process, a natural disaster that changes the need for the project, a change in Congressional direction, or other relevant factors.

B. AUTHORITY:

This Agreement is entered into between the signatory parties pursuant to the provisions of 23 U.S.C. 203.

C. JURISDICTION AND MAINTENANCE COMMITMENT:

The Bureau of Land Management has jurisdictional authority to operate and maintain the existing facility and will operate and maintain the completed project at its expense.

D. PROJECT BACKGROUND AND SCOPE:

General:

The proposed project corridor at Yaquina Head Outstanding Natural Area starts at the intersection of Lighthouse Drive and HWY 101 and ends at the Yaquina Lighthouse Parking area. This project is located at approximate coordinates 44.674836 N, 124.065425 W

Background:

The Yaquina Head ONA facility is comprised of 1.2 miles of two lane asphalt surfaced road which provides access to a 100-acre site that is home to the historic Yaquina Head lighthouse, which is Oregon's tallest lighthouse, an expansive interpretive center including marine and lighthouse history exhibits, and marine and wildlife viewing opportunities. Just below the lighthouse there is public access to tide pools on the west coast as well as a basalt cobble beach.

Yaquina Head is a high use fee site that is open year-round and attracts local and international visitors of approximately 500,000 people, annually. Peak visitation can increase to 5,100 people per day during the summer months. In the coming years visitation to Yaquina Head ONA is expected to consistently increase based on public demand and interest.

Increasing visitation to Yaquina Head ONA has resulted in traffic congestion and a greater risk of accidents.

Scope:

The proposed corridor study will provide a planning-level assessment of the study area prior to project-level environmental compliance activities required under the National Environmental Policy Acts (NEPA). This will include an environmental scan, distinct from a NEPA compliance document normally occurring during project development, design, right-of-way acquisition or construction phases. The process will also involve conducting a planning-level review of safety, operational and geometric conditions, and environmental resources to identify needs and constraints. Results of the study will be used to facilitate a smooth and efficient transition from transportation planning to environmental review and potential project development. It will assess an anticipated increase in use from visitors and identify strategies to mitigate the impacts to residents, while simultaneously enhancing the user experience for visitors. The study process will look at three distinct focus areas to determine what options are available to improve the corridor. Those three areas are Safety, Roadway Condition and Access. These areas of focus will be further developed and defined during the corridor study, but lay out the framework for discussions with stakeholders and the community. Coordination with members of the public, resource agencies, land managers and other interested stakeholders will occur early in the process. Planners will work to identify concerns, constraints and needs of the community. This will be done through identification of property owners, public outreach and on-site visits to contentious or problematic sections. Additional data gathering will include existing conditions analysis, right-of-way determination, visioning workshops and a review of previous plans or studies in the region. After data has been collected, node/link analysis and user analysis along the identified links will lead to development of possible alternatives and recommendations for next steps.

E. PROJECT BUDGET:

This project is authorized for funding through the Federal Lands Transportation Program. This is the anticipated budget for the project based on information developed to date.

Item	Total	Comments
Preliminary Scoping	\$35,000	Evaluate and refine the project scope as described in BLM FLTP proposal
Preliminary Engineering including additional scoping and Pre-NEPA (PE)	\$50,000	Verify at preliminary phase and update as needed.
Planning (PL)	\$400,000	Verify at preliminary phase and update as needed.
TOTAL	\$485,000	

F. ROLES AND RESPONSIBILITIES:

BLM

BLM will be expected to appoint a representative to serve as a core project team member. This person will provide overall direction regarding agency policy, standards and procedures and work in unison with team members from ODOT, City of Newport, and FHWA-WFL to work through issues and develop project deliverables. BLM will be responsible for project activities identified in Section M. Contributions from BLM will largely include taking the lead on public outreach and gathering stakeholder input, but may also include data collection and serving as the liaison in the field.

City of Newport

The City of Newport will be expected to appoint a representative to serve as a core project team member. City of Newport will be expected to participate in the development of the plan to include: participation in public meetings, involvement in the assessment of community and WFL proposals, review of draft documents and generally supporting the process as needed. NPS will be responsible for project activities identified in Section M.

ODOT

ODOT will be expected to appoint a representative to serve as a core project team member. ODOT will be expected to participate in the development of the plan to include: participation in public meetings, involvement in the assessment of community and WFL proposals, review of draft documents and generally supporting the process as needed. ODOT will be responsible for project activities identified in Section M.

FHWA-WFL

FHWA-WFL will appoint a representative to serve as a core project team member. This person will serve as the project manager and provide stewardship and oversight of the Federal Lands Transportation Program Funds as noted in Section M. FHWA-WFL will be the lead for coordination with partner agencies, and is generally responsible for scheduling project updates and providing status reports. Contributions from FHWA-WFL will include participation in the public outreach process, site assessments, development of proposed alternatives, and deliverable documents preparation. FHWA-WFL is the delivery agent for the project and is responsible for contracting any additional third party support or services necessary for the project effort.

G. MILESTONE SCHEDULE:

Responsible Lead	Product/Service	Schedule Start/Finish
FHWA-WFL	Preliminary Scoping Report	October 16, 2019
FHWA-WFL	Pre-study Meeting	November 2020
FHWA-WFL	Traffic Study	Collection of one year of data
FHWA-WFL	Final Traffic Study Report	4 months following completion of data collection

H. MATCHING SHARE REQUIREMENTS:

Work is 100% federal funds. Match funds are not required.

I. PROJECT TEAM MEMBERS – POINT OF CONTACT:

The following table provides the points of contact for this project. They are to be the first persons to deal with any issues or questions that arise over the implementation of each party's role and responsibility for this agreement.

NAME / TITLE	ORGANIZATION	TELEPHONE NO. / E-MAIL
James Elvin Civil Engineer	BLM, Northwest Oregon District	503-375-5609 jelvin@blm.gov
Steven Boyer Senior Engineer	BLM, Oregon State Office	541-464-3218 sboyer@blm.gov
Derrick Tokos Planning Director	City of Newport, Community Development & Planning	541-574-0626
James Feldmann, Sr Transportation Planner	ODOT, Region 2 Area 4	541-757-4197 james.feldmann@odot.state.or.us
Helen Oppenheimer, Project Manager	Federal Highway Administration-Western Federal Lands Highway Division	360-619-7881 helen.oppenheimer@dot.gov
Brent Coe , Project Manager Branch Chief	Federal Highway Administration-Western Federal Lands Highway Division	360-619-7744 brent.coe@dot.gov

J. CHANGES / AMENDMENTS / ADDENDUMS:

The agreement may be modified, amended, or have addendums added by mutual agreement of all parties. The change, amendment, or addendum must be in writing and executed by all of the parties.

The types of changes envisioned include, but are not limited to, changes that significantly impact scope, schedule, or budget; changes to the local match, either in type or responsibility; change that alter the level of effort or responsibilities of a party. The parties commit to consider suggested changes in good faith. Failure to reach agreement on changes may be cause for termination of this agreement.

A change in composition of the project team members does not require the agreement to be amended.

It is the responsibility of the project team members to recognize when changes are needed and to make timely notifications to their management in order to avoid project delivery delays.

K. ISSUE RESOLUTION PROCEDURES MATRIX:

Issues should be resolved at the lowest level possible. The issue should be clearly defined in writing and understood by all parties. Escalating to the next level can be requested by any party. When an issue is resolved, the decision will be communicated to all levels below.

BLM	FHWA-WFL	Time
James Elvin Civil Engineer	Helen Oppenheimer, Project Manager	15 Days
Steven Boyer Senior Engineer	Brent Coe, Project Manager Branch Chief	15 Days

L. PROJECT WARRANTY:

Project participants will complete all work outlined in this agreement within the established schedule and budget, as updated and amended. Participants will warrant the legal sufficiency and technical adequacy of the portions of the products for which they are responsible.

M. PROJECT ACTIVITIES:

Phase	Activity	City of Newport	ODOT	BLM	FHWA-WFL
Planning & Programming	Evidence of funding allocation	Signed Project Agreement	Signed Project Agreement	Signed Project Agreement	Signed Project Agreement
Planning & Programming	Project agreement with scope, schedule, & budget	Signed Project Agreement	Signed Project Agreement	Signed Project Agreement	Signed Project Agreement
Planning & Programming	Status Updates/Check-in Calls	Review and Comment	Review and Comment	Review and Comment	Prepare/Lead
Planning & Programming	Data Gathering/Site Visit	Attend as needed	Attend as needed	Attend as needed	Prepare/Lead
Planning & Programming	Stakeholder Management Plan	Review and Comment	Review and Comment	Prepare/Lead	Prepare/Lead
Planning & Programming	Public outreach/Visioning	Attend as needed	Attend as needed	Facilitate	Facilitate
Planning & Programming	Alternatives Analysis	Review and Comment	Review and Comment	Review and Comment	Prepare/Lead
Planning & Programming	Preliminary Report	Review and Comment	Review and Comment	Review and Comment	Prepare/Lead
Planning & Programming	Final Report	Review, Comment and Accept/Deny	Review, Comment and Accept/Deny	Review, Comment and Accept/Deny	Prepare/Lead
Planning & Programming	Final Plan Presentation	Attend as needed as determined by BLM	Attend as determined by BLM	Present	Attend as needed